



# Doncaster Council

Report

---

Date: 20/12/21

**To Councillor Nigel Ball, Cabinet Member for Public Health, Culture and Planning**  
**Rough Sleeping Drug and Alcohol Treatment Grant**

<b>Relevant Cabinet Member(s)</b>	<b>Wards Affected</b>	<b>Key Decision</b>
Councillor Nigel Ball Cabinet Member for Public Health, Culture and Planning	All	Yes

## **EXECUTIVE SUMMARY**

1. Year 2 Public Health England Rough Sleeping Drug and Alcohol Treatment Grant funding has been made available to 20 Local Authorities including Doncaster. These Local Authorities have been identified using a range of different data sources including those who are rough sleeping, at risk of rough sleeping and with an accommodation need in the drug and alcohol treatment population.
2. The purpose of the 2021-22 funding is to:
  - support people experiencing, or at risk of experiencing rough sleeping to access and engage in drug and alcohol treatment;
  - ensure that the engagement that people have had with drug and alcohol treatment services whilst rough sleeping or in emergency or temporary accommodation is maintained as they move into longer term accommodation;
  - build resilience and capacity in local drug and alcohol treatment systems to continue to meet the needs of this population in future years

3. An expression of interest (EOI) was submitted on the 18<sup>th</sup> June 2021 to Public Health England, against an allocation of £357,601.90 for Doncaster, and Doncaster Council were notified that the EOI had received provisional approval from the panel. The funding period is to the end of Quarter 4 2022/23. On November 5<sup>th</sup> 2021 confirmation of funding was received, for an allocation of £173,443 for 2021/22 and a further £173,627.88 for 2022/23. The actual award appears to be slightly lower than the claim. The award being £347,070.88
4. This report describes the proposed project and how it will be delivered in Doncaster.

### EXEMPT REPORT

5. Not applicable

### RECOMMENDATIONS

6. It is recommended that the Cabinet member for Public Health, Culture and Planning:
  - I. Approves the receipt of £347,070.88 (£173,443.00 for 2021/22 and £173,627.88 for 2022/23)
  - II. Agrees to allocate the £347,070.88 across the project areas (see table below).
  - III. Delegates to the Director of Public Health in consultation with the Portfolio Holder for Public Health and the Director of Corporate Resources future decision making regarding the Rough Sleeping Drug and Alcohol Treatment Grant.
  - IV. Notes that all funding needs to be spent by the end of Quarter 4 2022/23.

1 x FTE Senior Outreach Navigator 2 x FTE Outreach Navigators	<b>148,563.88</b>	<b>DMBC complex lives posts</b>
1 Business Admin	<b>42,007.00</b>	<b>DMBC complex lives post</b>
1 Staff to support trauma informed approaches within services (e.g. clinical supervision, reflective practice, training, etc)	<b>8,750.00</b>	<b>Training provider to be identified</b>
Rental of hot desk space for admin & outreach workers	<b>26,250.00</b>	
Trauma informed practice training for all staff & wider partners	<b>30,000.0</b>	
client personalisation fund (bonds, rent, household items, clothes, barriers to	<b>40,000.0</b>	

break down for support into accommodation)		
manager out of hours on call costs	<b>40,000.0</b>	
Phones/ICT	<b>4,500.0</b>	
Mileage costs	<b>7,000.0</b>	
Total	<b>347,070.88</b>	

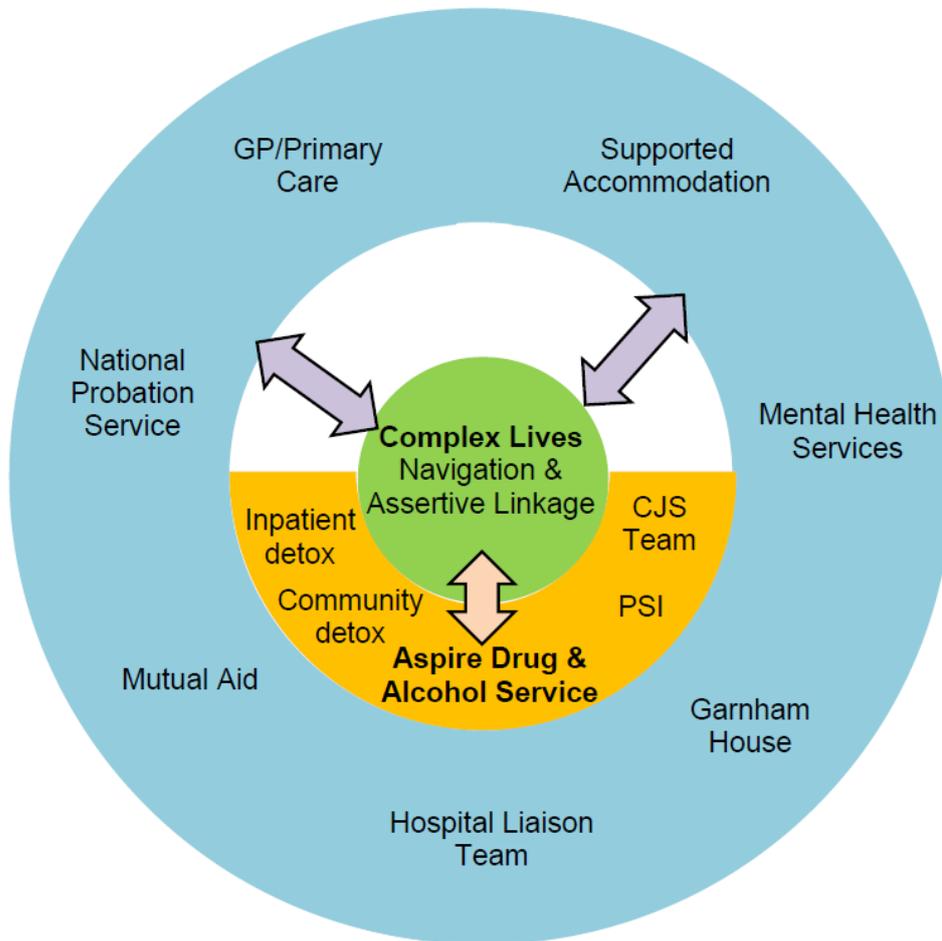
## WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

7. Currently there is only one adult facing substance misuse worker co-located in the Complex Lives team providing a limited service mainly in the town centre. There is no capacity to support people in surrounding areas of Doncaster and those in hotels and at risk of homelessness. This presents a capacity issue and currently the service only operates Monday to Friday 9am-5pm, which does not meet well the complex needs of this cohort. There is current insufficient capacity to outreach to the hotel population.
8. Whilst those in hotels have an accommodation worker and personalised housing plan their capacity allows time to signpost rather than assertively outreach. This is only if substance misuse is disclosed during the housing assessment, assertive outreach into the hotels would identify those not currently known to service and these would be linked into the specialist worker
9. Increase the staffing resource by 3 Full Time Equivalent Outreach Navigators (including 1 Senior Outreach Navigator). This additional resource will also enable an increase in the operating hours to 7 days/week along with a wider service delivery footprint than the current town centre focus. These jobs have been job evaluated according to DMBC procedures.
10. There will be development of a tiered approach to training covering trauma informed, harm reduction and Motivational Interviewing training both within the Complex Lives team and wider connecting services.

## BACKGROUND

11. It should be noted that whilst the 2021/22 funding is designed to respond to immediate challenges and opportunities, it is being made available as part of a wider multiyear funding programme. Staffing resources which are confirmed following the moderation process will be funded until at least the end of financial year 2022/23. Further years' funding will be subject to Spending Review decisions. Areas will be expected to build on funding they receive this year and in further years and ensure that it results in improved services for people who experience, or are at risk of rough sleeping.

12. A performance oversight group of commissioners and key providers will oversee the implementation of the funding allocation delivery.
13. The system map below shows how the partner agency interdependencies work together



**OPTIONS CONSIDERED**

14. Not to receive the funds and not deliver the project in Doncaster. This would be a missed opportunity to invest in the needs of rough sleepers and to be part of a learning network with other Local Authorities in receipt of funds

**REASONS FOR RECOMMENDED OPTION**

15. The fund will provide additional support to rough sleepers and those at risk of rough sleeping and increase the capacity of the Complex Lives team.

**IMPACT ON THE COUNCIL’S KEY OUTCOMES**

- 16.

	<b>Outcomes</b>	<b>Implications</b>
	<b>Doncaster Working:</b> Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and	By improving access and support to drug and alcohol treatment to those rough sleeping and at risk of rough

	<p>prosperous future;</p> <ul style="list-style-type: none"> <li>• Better access to good fulfilling work</li> <li>• Doncaster businesses are supported to flourish</li> <li>• Inward Investment</li> </ul>	<p>sleeping, individuals will be better able to pursue their ambitions including work opportunities.</p>
	<p><b>Doncaster Living:</b> Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time;</p> <ul style="list-style-type: none"> <li>• The town centres are the beating heart of Doncaster</li> <li>• More people can live in a good quality, affordable home</li> <li>• Healthy and Vibrant Communities through Physical Activity and Sport</li> <li>• Everyone takes responsibility for keeping Doncaster Clean</li> <li>• Building on our cultural, artistic and sporting heritage</li> </ul>	<p>TB</p> <p>The project will make an important contribution to the environment of Doncaster Town centres by promoting and supporting drug and alcohol free lives and the ability to maintain stable accommodation.</p>
	<p><b>Doncaster Learning:</b> Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling;</p> <ul style="list-style-type: none"> <li>• Every child has life-changing learning experiences within and beyond school</li> <li>• Many more great teachers work in Doncaster Schools that are good or better</li> <li>• Learning in Doncaster prepares young people for the world of work</li> </ul>	<p>People who are rough sleeping or at risk of rough sleeping will be better supported to live and learn through more fulfilling lives.</p>
	<p><b>Doncaster Caring:</b> Our vision is for a borough that cares together for its most vulnerable residents;</p> <ul style="list-style-type: none"> <li>• Children have the best start in life</li> <li>• Vulnerable families and individuals have support from someone they trust</li> <li>• Older people can live well and independently in their own homes</li> </ul>	<p>This highly vulnerable group will be supported to have improved social and health outcomes.</p>
	<p><b>Connected Council:</b></p> <ul style="list-style-type: none"> <li>• A modern, efficient and flexible workforce</li> </ul>	<p>Partnership working will be key to effective delivery and oversight of performance of the</p>

	<ul style="list-style-type: none"> <li>• Modern, accessible customer interactions</li> <li>• Operating within our resources and delivering value for money</li> <li>• A co-ordinated, whole person, whole life focus on the needs and aspirations of residents</li> <li>• Building community resilience and self-reliance by connecting community assets and strengths</li> <li>• Working with our partners and residents to provide effective leadership and governance</li> </ul>	project.
--	---	----------

## **RISKS AND ASSUMPTIONS**

17. There may be some delay/time lag in recruiting the new Complex Lives workers. However a rapid process following recruitment will ensure that Doncaster is able to make the most of the available funds within the time limitations that apply to the funds.

## **LEGAL IMPLICATIONS [Officer Initials PCol Date 16.11.21]**

18. Section 1 of the Localism Act 2011 provides the Council with a general power of competence, allowing the Council to do anything that individuals generally may do.
19. S111 Local Government Act 1972 states that a Council shall have power to do anything (whether or not involving the expenditure, borrowing or lending of money or the acquisition or disposal of any property or rights) which is calculated to facilitate, or is conducive or incidental to, the discharge of any of their functions.
20. Section 2B of the National Health Service Act 2006 (as amended by Section 12 of the Health and Social Care Act 2012) introduced a duty on Councils in England to take appropriate steps to improve the health of the people who live in their area.
21. Monies provided must be spent strictly in accordance with the terms and conditions of the Alcohol Treatment Grant Scheme 2021-22 and Grant Agreement with Secretary of State (Health and Social Care) including compliance with reporting and evaluation requirements. Failure to do this may result in the clawback of funding.
22. In administering the funding, the Council must ensure that it meets any applicable subsidy control requirements. Further legal advice can be provided upon this as the funding is administered.
23. The Equality Act 2010 requires the decision maker to comply with the Public Sector Equality duty to consider the need to promote equality for persons with “protected characteristics”: age, disability, gender

reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation and have due regard to:

- i) eliminate discrimination, harassment, and victimisation;
  - ii) advance equality of opportunity;
  - iii) foster good relations between persons who share a relevant protected characteristic and those who do not share it.
24. In order to do this the decision maker will need to have sufficient information about the effects of the proposed changes on the aims of the Equality Duty. The Equalities implication section (paragraph 15 below) is designed to assist with compliance with this duty and so the decision maker must take that into consideration and the public sector equality duty before taking the decision.

### **FINANCIAL IMPLICATIONS [NC 16<sup>th</sup> November 2021]**

25. An expression of interest (EOI) was submitted on the 18th June 2021 to Public Health England, the amount applied for was £357,601.90
26. Doncaster were notified that the EOI had received provisional approval from the panel. The funding period is to the end of Quarter 4 2022/23. On November 5th 2021 confirmation of funding was received, for an allocation of £173,443 for 2021/22 and a further £173,627.88 for 2022/23. The plan and how this funding will be spent is covered in this report. The planned spend is intended to be fully met from the slightly reduced £347,070.88 funding received. There does not appear to be any published grant terms and conditions available at the time of completing these financial implications.

### **HUMAN RESOURCES IMPLICATIONS [Officer Initials EL Date...22/11/2021]**

27. This report refers using some of the funding for the recruitment to a number of Fixed Term / Temporary vacancies, up to 31 March 2023 (based on the current funding) as follows:
- 1 Senior Outreach Navigator*
  - 2 Outreach Navigators*
  - 1 Business Admin position
28. All of which are to be located within the Complex Lives Team.
29. It is not evident from the report whether these posts are new posts or have already been through the GLPC system for Job Evaluation.
30. Any new posts created will need evaluating under the corporate GLPC system and Job Role Summaries (JRS) developed. For any new posts created, the recruiting manager should ensure that the JRS reflects the requirements of the posts. Any changes to a JRS, or where a new post is being created, the revised or new JRS should be submitted to Human Resources for evaluation through the GLPC system.

31. All posts, must be created on the HR portal, and be recruited to in line with DMBC's Safer Recruitment policy, initially open to Redeployees before being advertised to the wider public.
32. Any employees who were employed before 6 April 2012 and have 1 year's continuous service, or after 6 April 2012 and have at least two years continuous service, accrue employment rights. Employees who complete 2 years continuous service accrue rights to a redundancy payment.
33. As this decision potentially refers to fixed-term employees, it is important to note that fixed-term employees have the right not to be treated less favourably than comparable permanent employees because they are on a fixed-term contract. This means you must treat fixed-term employees the same as comparable permanent employees unless there are 'objectively justifiable' circumstances for not doing so (i.e. there is a genuine, necessary and appropriate business reason). This means the same or equivalent (pro-rata) pay and conditions, benefits, pension rights and opportunity to apply for permanent positions within the business.
34. Under the Fixed-term Employees (Prevention of Less Favourable Treatment) Regulations 2002, employees who have been on a fixed-term contract for four years or longer will usually be legally classed as permanent if their contract is renewed or if they are re-engaged on a new fixed-term contract.
35. The only exemptions are when employment on a further fixed-term contract is objectively justified to achieve a legitimate business aim or when the period of four years has been lengthened under a collective or workplace agreement

**TECHNOLOGY IMPLICATIONS [Officer Initials...PW..... Date...18/11/21]**

36. There are no anticipated technology implications in relation to this decision.

**HEALTH IMPLICATIONS [Officer Initials...HC.....Date ...12/11/21.....]**

37. Rough Sleepers and people at risk of rough sleeping experience significant health inequalities and this project will contribute to improving morbidity and premature mortality outcomes for these groups.

**EQUALITY IMPLICATIONS [Officer Initials...HC Date...12/11/21.....]**

38. Whilst rough sleeping and being at risk of rough sleeping is not a protected characteristic the project will have a positive effect on equality implications for these groups who are amongst the most marginalised and stigmatised in our society.

**CONSULTATION**

39. A group of complex lives clients have been consulted on the forthcoming delivery of this project.

**BACKGROUND PAPERS**

40. None

## **GLOSSARY OF ACRONYMS AND ABBREVIATIONS**

**CJS-** criminal justice service

**PSI-** psychosocial interventions

**GP-** general practitioner

## **REPORT AUTHOR & CONTRIBUTORS**

Helen Conroy Public Health Theme Lead

01302 734571

[helen.conroy@doncaster.gov.uk](mailto:helen.conroy@doncaster.gov.uk)

### **Name & Title of Lead Officer**

**Dr Rupert Suckling Director of Public Health**